



Leaders for Livable Communities





October 26, 2021

Santa Ynez River Valley Basin Central Management Area GSA P.O. BOX 719
Santa Ynez. CA 93460

Submitted via web: https://portal.santaynezwater.org/comment/new?qsaKey=CMA

Re: Public Comment Letter for Santa Ynez River Valley Central Management Area Draft GSP

Dear Bill Buelow,

On behalf of the above-listed organizations, we appreciate the opportunity to comment on the Draft Groundwater Sustainability Plan (GSP) for the Santa Ynez River Valley Basin Central Management Area being prepared under the Sustainable Groundwater Management Act (SGMA). Our organizations are deeply engaged in and committed to the successful implementation of SGMA because we understand that groundwater is critical for the resilience of California's water portfolio, particularly in light of changing climate. Under the requirements of SGMA, Groundwater Sustainability Agencies (GSAs) must consider the interests of all beneficial uses and users of groundwater, such as domestic well owners, environmental users, surface water users, federal government, California Native American tribes and disadvantaged communities (Water Code 10723.2).

As stakeholder representatives for beneficial users of groundwater, our GSP review focuses on how well disadvantaged communities, drinking water users, tribes, climate change, and the environment were addressed in the GSP. While we appreciate that some basins have consulted us directly via focus groups, workshops, and working groups, we are providing public comment letters to all GSAs as a means to engage in the development of 2022 GSPs across the state. Recognizing that GSPs are complicated and resource intensive to develop, the intention of this letter is to provide constructive stakeholder feedback that can improve the GSP prior to submission to the State.

Based on our review, we have significant concerns regarding the treatment of key beneficial users in the Draft GSP and consider the GSP to be **insufficient** under SGMA. We highlight the following findings:

- Beneficial uses and users are not sufficiently considered in GSP development.
 - a. Human Right to Water considerations are not sufficiently incorporated.
 - b. Public trust resources are not sufficiently considered.
 - c. Impacts of Minimum Thresholds, Measurable Objectives and Undesirable Results on beneficial uses and users **are not sufficiently** analyzed.
- 2. Climate change is not sufficiently considered.

- 3. Data gaps **are not sufficiently** identified and the GSP **needs additional plans** to eliminate them.
- 4. Projects and Management Actions **do not sufficiently consider** potential impacts or benefits to beneficial uses and users.

Our specific comments related to the deficiencies of the Santa Ynez River Valley Central Management Area Draft GSP along with recommendations on how to reconcile them, are provided in detail in **Attachment A.**

Please refer to the enclosed list of attachments for additional technical recommendations:

Attachment A GSP Specific Comments

Attachment B SGMA Tools to address DAC, drinking water, and environmental beneficial uses

and users

Attachment C Freshwater species located in the basin

Attachment D The Nature Conservancy's "Identifying GDEs under SGMA: Best Practices for

using the NC Dataset"

Thank you for fully considering our comments as you finalize your GSP.

Best Regards,

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Attachment A

Specific Comments on the Santa Ynez River Valley Basin Central Management Area (CMA) Draft Groundwater Sustainability Plan

1. Consideration of Beneficial Uses and Users in GSP development

Consideration of beneficial uses and users in GSP development is contingent upon adequate identification and engagement of the appropriate stakeholders. The (A) identification, (B) engagement, and (C) consideration of disadvantaged communities, drinking water users, tribes, groundwater dependent ecosystems, streams, wetlands, and freshwater species are essential for ensuring the GSP integrates existing state policies on the Human Right to Water and the Public Trust Doctrine.

A. Identification of Key Beneficial Uses and Users

Disadvantaged Communities and Drinking Water Users

The identification of Disadvantaged Communities (DACs) and drinking water users is **insufficient**. We note the following deficiencies with the identification of these key beneficial users:

- The GSP identifies the City of Buelton as a DAC and describes the size of the population. However, the GSP fails to map the location of the DAC within the CMA.
- While the plan provides a density map of domestic wells in the CMA, the GSP fails to
 provide depth of these wells (such as minimum well depth, average well depth, or depth
 range).
- The plan fails to explicitly identify the population dependent on groundwater as their source of drinking water in the CMA.

These missing elements are required for the GSA to fully understand the specific interests and water demands of these beneficial users, and to support the consideration of beneficial users in the development of sustainable management criteria and selection of projects and management actions.

RECOMMENDATIONS

- Map the locations of DACs within the CMA. The DWR DAC mapping tool can be used for this purpose.²
- Identify the sources of drinking water for DAC members, including an estimate of how many people rely on groundwater (e.g., domestic wells, state small water systems, and public water systems).

(https://water.ca.gov/Programs/Groundwater-Management/SGMA-Groundwater-Management/Best-Management-Practices-and-Guidance-Documents) to comprehensively address these important beneficial users in their GSP.

¹ Our letter provides a review of the identification and consideration of federally recognized tribes (Data source: SGMA Data viewer) within the GSP from non-tribal members and NGOs. Based on the likely incomplete information available to our organizations for this review, we recommend that the GSA utilize the California Department of Water Resources' "Engagement with Tribal Governments" Guidance Document

² The DWR DAC mapping tool is available online at: https://gis.water.ca.gov/app/dacs/.

 Include a map showing domestic well locations and average well depth across the CMA.

Interconnected Surface Waters

The identification of Interconnected Surface Waters (ISWs) is **insufficient**, due to lack of supporting information provided for the ISW analysis.

The GSP states (p. 2b-35): "Because the underflow of the Santa Ynez River is considered part of the surface water flowing in a known and definite channel, there is no interconnected surface water in the CMA. The Santa Ynez River surface water and underflows are managed by the SWRCB for the reach of the Santa Ynez River in the CMA and will not be managed under SGMA by the CMA GSA." The HCM section also states (p. 2a-11): "The subflow of the Santa Ynez River flowing through the Santa Ynez River alluvium [is] managed by SWRCB pursuant to WR 2019-0148 and other orders and decisions, and is also not a principal aquifer." However, no further explanation or discussion is provided, such as citations from the SWRCB Order, a map showing the relevant section of the river, or cross-section of the river and shallow alluvium have been permitted, licensed and managed as "underflow" by the SWRCB. According to California's Electronic Water Rights Information Management System (eWRIMS), there appear to be only a handful of water rights permits (5 active and 1 inactive) that fall under "underflow" within the CMA (Figure 1). While few water rights in the CMA may have "underflow" permits or licenses, the GSP has failed to substantiate the assertion that the shallow aguifer - in its entirety - is classified and managed as "underflow" by the SWRCB. We are generally concerned that the GSP is grossly extrapolating the existence of "underflow" in the shallow alluvium across the entire basin from a limited number of "underflow" points of diversions within the basin that are actually being managed by SWRCB. If the SWRCB is not managing the entire shallow aguifer as "underflow" and the beneficial users of groundwater and surface water reliant on it - this water is actually groundwater and is instead subject to SGMA regulations.

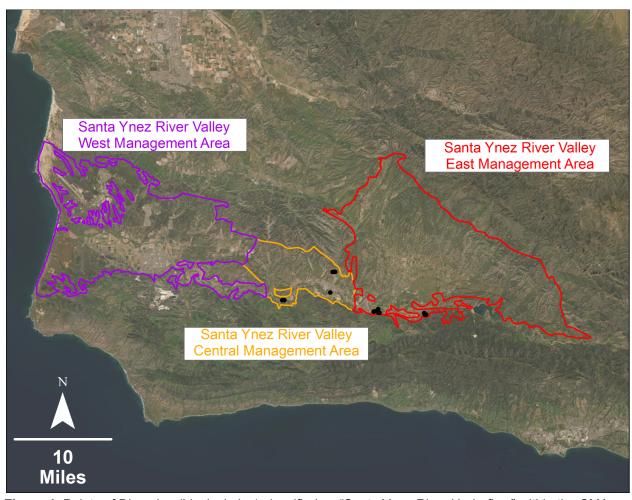


Figure 1. Points of Diversion (black circles) classified as "Santa Ynez River Underflow" within the CMA (orange) and Eastern Management Area (EMA; red). No "underflow" points of diversion were located in the Western Management Area (WMA; purple). Data Source: eWRIMS.

The GSP continues (p. 2b-35): "All tributaries within the CMA (Figure 2b.6-1) are ephemeral. As shown on Figure 2b.6-2, Zaca Creek, the largest CMA tributary, has no measurable flow during half of the period of record. Most flow occurs in wet and above normal years between February to March, with no flow between June to November. This indicates these tributaries are "completely depleted" during part of the year and do not meet the SGMA definition for interconnected surface water." The last sentence of this section illustrates a misunderstanding of the SGMA definition of ISW. Note the regulations [23 CCR §351(o)], which are cited in several places in the GSP, define ISW as "surface water that is hydraulically connected at any point by a continuous saturated zone to the underlying aquifer and the overlying surface water is not completely depleted". The GSP focuses on the phrase "completely depleted," without acknowledging the phrase "at any point." "At any point" has both a spatial and temporal component. Even short durations of interconnections of groundwater and surface water can be crucial for surface water flow and supporting environmental users of groundwater and surface water. Using seasonal groundwater elevation data over multiple water year types is an essential component of identifying ISWs.

The ISW section of the GSP does not provide a map or concluding statement regarding which reaches in the CMA are considered interconnected or disconnected. In Section 3b.2-6 (Interconnected Surface and Groundwater – Undesirable Results), the GSP states (p. 3b-22): "The Santa Ynez River is the predominant interconnected surface water and groundwater system

in the CMA and extends from the EMA to the WMA (Figure 3b.2-3)." This figure is missing from the GSP, however.

RECOMMENDATIONS

- Provide a map showing all the stream reaches in the CMA, with reaches clearly labeled as interconnected (gaining/losing) or disconnected. Consider any segments with data gaps as potential ISWs and clearly mark them as such on maps provided in the GSP.
- Substantiate the assertion that the shallow aquifer in its entirety is classified and
 managed as "underflow" by the SWRCB. For example, include a map and description
 of whether "underflow" points of diversion and "groundwater" extraction wells are both
 extracting from the same shallow alluvium. Discuss SWRCB Order WR 2019-0148
 and explain how it relates to the definition of ISW in the CMA. Cite relevant sections of
 the order, maps, and cross-sections.
- Provide depth-to-groundwater contour maps using the best practices presented in Attachment D, to aid in the determination of ISWs. Specifically, ensure that the first step is contouring groundwater elevations, and then subtracting this layer from land surface elevations from a digital elevation model (DEM) to estimate depth to groundwater contours across the landscape. This will provide accurate contours of depth-to-groundwater along streams and other land surface depressions where GDEs are commonly found.
- Use seasonal data over multiple water year types to capture the variability in environmental conditions inherent in California's climate, when mapping ISWs. We recommend the 10-year pre-SGMA baseline period of 2005 to 2015.
- Reconcile ISW data gaps with specific measures (shallow monitoring wells, stream gauges, and nested/clustered wells) along surface water features in the Monitoring Network section of the GSP.

Groundwater Dependent Ecosystems

The identification of Groundwater Dependent Ecosystems (GDEs) is **insufficient**. The GSP took initial steps to identify and map GDEs using the Natural Communities Commonly Associated with Groundwater dataset (NC dataset). However, we found that some mapped features in the NC dataset were improperly disregarded, as described below.

- NC dataset polygons were incorrectly removed If depth to groundwater has historically exceeded the 30-foot depth identified by the Nature Conservancy as representative of groundwater conditions that may sustain common phreatophytes and wetland ecosystems. However, description of the groundwater data used for the 30-foot threshold analysis is not provided in the GSP text. If it is the fall 2019 and spring 2020 data described in Section 2b.1-2 (Groundwater Elevation Contour Maps), then this data does not provide sufficient seasonal and temporal variability and it is after the 2015 SGMA benchmark date.
- NC dataset polygons were incorrectly removed from riparian areas of the Santa Ynez
 River if identified as being "underflow" and managed by the SWRCB. However, as stated

above under the ISW section of this letter, the GSP has failed to substantiate the assertion that the shallow aquifer - **in its entirety** - is classified and managed as "underflow" by the SWRCB, nor has the GSP provided a sufficient explanation of how the SWRCB Order relates to groundwater management in the CMA.

Table 2a.4-4 lists threatened and endangered species in the CMA, but the GSP does not present a complete inventory of flora and fauna species present in the CMA's GDEs.

RECOMMENDATIONS

- Use depth-to-groundwater data from multiple seasons and water year types (e.g., wet, dry, average, drought) to determine the range of depth to groundwater around NC dataset polygons. We recommend that a pre-SGMA baseline period (10 years from 2005 to 2015) be established to characterize groundwater conditions over multiple water year types. Refer to Attachment D of this letter for best practices for using local groundwater data to verify whether polygons in the NC Dataset are supported by groundwater in an aquifer.
- Refer to Attachment B for more information on TNC's plant rooting depth database. Deeper thresholds are necessary for plants that have reported maximum root depths that exceed the averaged 30-ft threshold, such as valley oak (*Quercus lobata*). We recommend that the reported max rooting depth for these deeper-rooted plants be used. For example, a depth-to-groundwater threshold of 80 feet should be used instead of the 30-ft threshold, when verifying whether valley oak polygons from the NC Dataset are connected to groundwater. It is important to re-emphasize that actual rooting depth data are limited and will depend on the plant species and site-specific conditions such as soil and aquifer types, and availability to other water sources.
- Provide depth-to-groundwater contour maps, noting the best practices presented in Attachment D. Specifically, ensure that the first step is contouring groundwater elevations, and then subtracting this layer from land surface elevations from a digital elevation model (DEM) to estimate depth-to-groundwater contours across the landscape.
- If insufficient data are available to describe groundwater conditions within or near polygons from the NC dataset, include those polygons as "Potential GDEs" in the GSP until data gaps are reconciled in the monitoring network.
- Include an inventory of the flora and fauna present within the CMA's GDEs (see Attachment C of this letter for a list of freshwater species located in the CMA).
- Show the extent of the shallow aquifer that is classified and managed as "underflow" by the SWRCB. For example, include a map and description of extraction points and whether they source "underflow" or "groundwater" from the shallow alluvium. Discuss SWRCB Order WR 2019-0148 and explain how it relates to SGMA and the definition of ISW in the CMA. Cite relevant sections of the order, maps, and cross-sections.

Native Vegetation and Managed Wetlands

Native vegetation and managed wetlands are water use sectors that are required to be included in the water budget.^{3,4} The integration of native vegetation into the water budget is **sufficient**. We commend the GSA for including the groundwater demands of this ecosystem in the historical, current and projected water budgets. Managed wetlands are not mentioned in the GSP, so it is not known whether or not they are present in the CMA.

RECOMMENDATION

• State whether or not there are managed wetlands in the CMA. If there are, ensure that their groundwater demands are included as separate line items in the historical, current, and projected water budgets.

B. Engaging Stakeholders

Stakeholder Engagement during GSP development

Stakeholder engagement during GSP development is **insufficient**. SGMA's requirement for public notice and engagement of stakeholders is not fully met by the description in the Public Outreach and Engagement Plan (Appendix 1c-C).⁵

We note the following deficiencies with the overall stakeholder engagement process:

- The opportunities for public involvement and engagement are described in very general terms and include attending GSA meetings and workshops, reading electronic newsletters, providing input on the draft and final GSP, and a Citizen Advisory Group. There are no specific details provided regarding targeted outreach to DACs, domestic well owners, and environmental stakeholders.
- The Public Outreach and Engagement Plan does not include specific plans for continual engagement during the GSP *implementation* phase with DACs, domestic well owners, and environmental stakeholders.

RECOMMENDATION

Include a more detailed and robust Public Outreach and Engagement Plan that
describes active and targeted outreach to engage DAC members, domestic well
owners, and environmental stakeholders throughout the GSP development and
implementation phases. Refer to Attachment B for specific recommendations on how
to actively engage stakeholders during all phases of the GSP process.

³ "Water use sector' refers to categories of water demand based on the general land uses to which the water is applied, including urban, industrial, agricultural, managed wetlands, managed recharge, and native vegetation." [23 CCR §351(al)]

⁴ "The water budget shall quantify the following, either through direct measurements or estimates based on data: (3) Outflows from the groundwater system by water use sector, including evapotranspiration, groundwater extraction, groundwater discharge to surface water sources, and subsurface groundwater outflow." [23 CCR §354.18]

[&]quot;A communication section of the Plan shall include a requirement that the GSP identify how it encourages the active involvement of diverse social, cultural, and economic elements of the population within the basin." [23 CCR §354.10(d)(3)]

 Utilize DWR's tribal engagement guidance to comprehensively address all tribal beneficial users in the basin within the GSP.⁶

C. Considering Beneficial Uses and Users When Establishing Sustainable Management Criteria and Analyzing Impacts on Beneficial Uses and Users

The consideration of beneficial uses and users when establishing sustainable management criteria (SMC) is **insufficient**. The consideration of potential impacts on all beneficial users of groundwater in the basin are required when defining undesirable results and establishing minimum thresholds.^{7,8,9}

Disadvantaged Communities and Drinking Water Users

For chronic lowering of groundwater levels, the GSP presents a well impact analysis to assess the potential impacts of water level decline on domestic wells (Appendix 3b-B), which was used to determine the groundwater level minimum thresholds for the CMA. The GSP states (p. 3b-26): "The minimum threshold for chronic lowering of groundwater levels in the Buellton Upland Aquifer was chosen by the CMA GSA to be 15 feet below 2020 groundwater levels in half of the RMWs for a period of two consecutive non-drought years. 15 feet below 2020 groundwater elevations is the level at which 30 percent of domestic and municipal wells would begin to entrain air into the screens and is established with consideration of operational flexibility and beneficial use types within the basin (Appendix 3b-B). About 10 percent of agricultural wells would be impacted at this level." Despite this well impact analysis, the GSP does not sufficiently describe whether minimum thresholds will avoid significant and unreasonable loss of drinking water to domestic well users in those 30% domestic wells predicted to be affected, especially given the absence of a well mitigation plan in the GSP.

In addition, the GSP does not sufficiently describe or analyze direct or indirect impacts on DACs when defining undesirable results, nor does it describe how the groundwater level minimum thresholds will avoid significant and unreasonable impacts to DACs and domestic well users beyond 2015 and be consistent with Human Right to Water policy.¹⁰

For degraded water quality, the GSP identifies the constituents of concern (COCs) in the CMA as the following: boron, chloride, total dissolved solids (TDS), sulfate, sodium, and nitrate. The minimum threshold for nitrate is set to the maximum contaminant level (MCL) of 10 mg/L for nitrate as nitrogen. The minimum threshold for TDS is set to the secondary maximum contaminant level (SMCL) of 1,000 mg/L. For the other COCs, the minimum threshold concentrations are established at the median Water Quality Objectives (WQOs) established from the Central Coastal Basin Water Quality Control Plan (CCBWQCP). The GSP does not compare the WQOs with MCLs to ensure the most protective values are chosen as minimum thresholds.

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⁶ Engagement with Tribal Governments Guidance Document. Available at: https://water.ca.gov/-/media/DWR-Website/Web-Pages/Programs/Groundwater-Management/Sustainable-Groundwater-Management/Best-Management-Practices-and-Guidance-Documents/Files/Guidance-Doc-for-SGM-Engagement-with-Tribal-Govt ay 19.pdf

⁷ "The description of undesirable results shall include [...] potential effects on the beneficial uses and users of groundwater, on land uses and property interests, and other potential effects that may occur or are occurring from undesirable results." [23 CCR §354.26(b)(3)]

⁸ "The description of minimum thresholds shall include [...] how minimum thresholds may affect the interests of beneficial uses and users of groundwater or land uses and property interests." [23 CCR §354.28(b)(4)]

⁹ "The description of minimum thresholds shall include [...] how state, federal, or local standards relate to the relevant sustainability indicator. If the minimum threshold differs from other regulatory standards, the agency shall explain the nature of and the basis for the difference." [23 CCR §354.28(b)(5)]

¹⁰ California Water Code §106.3. Available at:

https://leginfo.legislature.ca.gov/faces/codes displaySection.xhtml?lawCode=WAT§ionNum=106.3

The GSP only includes a very general discussion of impacts to drinking water users when defining undesirable results and evaluating the impacts of proposed minimum thresholds. The GSP does not, however, mention or discuss direct and indirect impacts on DACs when defining undesirable results for degraded water quality, nor does it evaluate the cumulative or indirect impacts of proposed minimum thresholds on DACs.

RECOMMENDATIONS

Chronic Lowering of Groundwater Levels

 Describe direct and indirect impacts on drinking water users and DACs when describing undesirable results and defining minimum thresholds for chronic lowering of groundwater levels.

Degraded Water Quality

- Describe direct and indirect impacts on DACS and drinking water users when defining undesirable results for degraded water quality. For specific guidance on how to consider these users, refer to "Guide to Protecting Water Quality Under the Sustainable Groundwater Management Act." 11
- Evaluate the cumulative or indirect impacts of proposed minimum thresholds for degraded water quality on DACS and drinking water users.
- Provide a table in the GSP that compares WQOs to MCLs for all COCs. Ensure that the most protective value is chosen for the minimum threshold.

Groundwater Dependent Ecosystems and Interconnected Surface Waters

The GSP only considers GDEs with respect to the depletion of interconnected surface water sustainability indicator, but not the chronic lowering of groundwater levels sustainability indicator. No analysis or discussion is provided in the GSP that describes impacts on GDEs or establishes SMC for GDEs that are directly dependent on groundwater. This is problematic because without identifying potential impacts on GDEs, minimum thresholds may compromise these environmental beneficial users. Since GDEs may be present in areas of the CMA that are not adjacent to ISW (see our comments in the GDE section of this letter), they must be considered when developing SMC for chronic lowering of groundwater levels.

For depletions of interconnected surface water, the GSP does not describe undesirable results to beneficial users of surface water, other than to say (p. 3b-23): "Surface water releases through the Cachuma Reservoir to the CMA are managed by SWRCB under Order WR 2019-0148. The lowering of groundwater levels below historical lows in the Upper Aquifer potentially impacts habitat and ecosystem health along the Santa Ynez River."

The GSP continues (p. 3b-24): "Using groundwater levels adjacent to the Santa Ynez River, undesirable results associated with a depletion of interconnected surface water and groundwater will be quantified by measuring groundwater elevations semi-annually at three representative monitoring points located adjacent to the Santa Ynez River (Figure 3b.2-3) and maintaining water levels above historical low groundwater levels. Significant and undesirable results are defined as groundwater elevations that drop to 15 feet below channel thalweg elevations in two out of the

¹¹ Guide to Protecting Water Quality under the Sustainable Groundwater Management Act https://d3n8a8pro7vhmx.cloudfront.net/communitywatercenter/pages/293/attachments/original/1559328858/Guide_to __Protecting_Drinking_Water_Quality_Under_the_Sustainable_Groundwater_Management_Act.pdf?1559328858.

three representative monitoring wells for two consecutive non-drought years (Section 3b.3-6)." However, no analysis or discussion is presented to describe how the SMC will affect GDEs, or the impact of these minimum thresholds on GDEs in the CMA. Furthermore, the GSP makes no attempt to evaluate the impacts of the proposed minimum threshold on environmental beneficial users of surface water. The GSP does not explain how the chosen minimum thresholds and measurable objectives avoid significant and unreasonable effects on surface water beneficial users in the CMA, such as increased mortality and inability to perform key life processes (e.g., reproduction, migration).

RECOMMENDATIONS

- Define chronic lowering of groundwater SMC directly for environmental beneficial users of groundwater. When defining undesirable results for chronic lowering of groundwater levels, provide specifics on what biological responses (e.g., extent of habitat, growth, recruitment rates) would best characterize a significant and unreasonable impact on GDEs. Undesirable results to environmental users occur when 'significant and unreasonable' effects on beneficial users are caused by one of the sustainability indicators (i.e., chronic lowering of groundwater levels, degraded water quality, or depletion of interconnected surface water). Thus, potential impacts on environmental beneficial uses and users need to be considered when defining undesirable results in the CMA.¹² Defining undesirable results is the crucial first step before the minimum thresholds can be determined.¹³
- When defining undesirable results for depletion of interconnected surface water, include a description of potential impacts on instream habitats within ISWs when minimum thresholds in the CMA are reached.¹⁴ The GSP should confirm that minimum thresholds for ISWs avoid adverse impacts on environmental beneficial users of interconnected surface waters as these environmental users could be left unprotected by the GSP. These recommendations apply especially to environmental beneficial users that are already protected under pre-existing state or federal law.^{6,15}
- When establishing SMC for the basin, please consider that the SGMA statute [Water Code §10727.4(I)] specifically calls out that GSPs shall include "impacts on groundwater dependent ecosystems".

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¹² "The description of undesirable results shall include [...] potential effects on the beneficial uses and users of groundwater, on land uses and property interests, and other potential effects that may occur or are occurring from undesirable results". [23 CCR §354.26(b)(3)]

¹³ The description of minimum thresholds shall include [...] how minimum thresholds may affect the interests of beneficial uses and users of groundwater or land uses and property interests." [23 CCR §354.28(b)(4)]

¹⁴ "The minimum threshold for depletions of interconnected surface water shall be the rate or volume of surface water depletions caused by groundwater use that has adverse impacts on beneficial uses of the surface water and may lead to undesirable results." [23 CCR §354.28(c)(6)]

¹⁵ Rohde MM, Seapy B, Rogers R, Castañeda X, editors. 2019. Critical Species LookBook: A compendium of California's threatened and endangered species for sustainable groundwater management. The Nature Conservancy, San Francisco, California. Available at:

https://groundwaterresourcehub.org/public/uploads/pdfs/Critical Species LookBook 91819.pdf

2. Climate Change

The SGMA statute identifies climate change as a significant threat to groundwater resources and one that must be examined and incorporated in the GSPs. The GSP Regulations require integration of climate change into the projected water budget to ensure that projects and management actions sufficiently account for the range of potential climate futures. ¹⁶ The effects of climate change will intensify the impacts of water stress on GDEs, making available shallow groundwater resources especially critical to their survival. Condon *et al.* (2020) shows that GDEs are more likely to succumb to water stress and rely more on groundwater during times of drought. ¹⁷ When shallow groundwater is unavailable, riparian forests can die off and key life processes (e.g., migration and spawning) for aquatic organisms, such as steelhead, can be impeded.

The integration of climate change into the projected water budget is **insufficient**. The GSP incorporates climate change into the projected water budget using DWR change factors for 2030 and 2070. However, the plan does not consider multiple climate scenarios (e.g., the 2070 extremely wet and extremely dry climate scenarios) in the projected water budget. The GSP should clearly and transparently incorporate the extremely wet and dry scenarios provided by DWR into projected water budgets or select more appropriate extreme scenarios for the CMA. While these extreme scenarios may have a lower likelihood of occurring, their consequences could be significant and their inclusion can help identify important vulnerabilities in the basin's approach to groundwater management.

The GSP incorporates climate change into key inputs (e.g., precipitation and evapotranspiration) of the projected water budget. However, imported water should be adjusted for climate change and clearly incorporated into the surface water flow inputs of the projected water budget. Furthermore, the GSP does not provide a sustainable yield based on the projected water budget with climate change incorporated. If the water budgets are incomplete, including the omission of projected climate change effects on surface water flow inputs, and sustainable yield is not calculated based on climate change projections, then there is increased uncertainty in virtually every subsequent calculation used to plan for projects, derive measurable objectives, and set minimum thresholds. Plans that do not adequately include climate change projections may underestimate future impacts on vulnerable beneficial users of groundwater such as ecosystems, DACs, and domestic well owners.

RECOMMENDATIONS

- Integrate climate change, including extremely wet and dry scenarios, into all elements of the projected water budget to form the basis for development of sustainable management criteria and projects and management actions.
- Incorporate climate change into surface water flow inputs, including imported water, for the projected water budget.
- Estimate sustainable yield based on the projected water budget with climate change incorporated.
- Incorporate climate change scenarios into projects and management actions.

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¹⁶ "Each Plan shall rely on the best available information and best available science to quantify the water budget for the basin in order to provide an understanding of historical and projected hydrology, water demand, water supply, land use, population, climate change, sea level rise, groundwater and surface water interaction, and subsurface groundwater flow." [23 CCR §354.18(e)]

¹⁷ Condon et al. 2020. Evapotranspiration depletes groundwater under warming over the contiguous United States. Nature Communications. Available at: https://www.nature.com/articles/s41467-020-14688-0

3. Data Gaps

The consideration of beneficial users when establishing monitoring networks is **insufficient**, due to lack of specific plans to increase the Representative Monitoring Wells (RMWs) in the monitoring network that represent water quality conditions and shallow groundwater elevations around DACs in the CMA.

Figure 3a.3-1 (CMA Monitoring Network and Representative Monitoring Wells for Groundwater Levels and Groundwater Storage) shows insufficient representation of DACs for groundwater elevation monitoring. Figure 3a.3-2 (CMA Monitoring Network and Representative Monitoring Wells for Water Quality) shows insufficient representation of DACs for water quality monitoring. Beneficial users of groundwater may remain unprotected by the GSP without adequate monitoring and identification of data gaps in the shallow aquifer. The Plan therefore fails to meet SGMA's requirements for the monitoring network.¹⁸

Figure 3a.3-3 (CMA Monitoring Network and Representative Monitoring for Groundwater Dependent Ecosystems) shows RMWs along the length of the Santa Ynez River that adequately cover the area of mapped GDEs. The figure denotes a data gap area near potential GDEs where a piezometric well is proposed.

RECOMMENDATIONS

- Provide maps that overlay current and proposed monitoring well locations with the locations of DACs, domestic wells, GDEs, and ISWs to clearly identify which beneficial users are not adequately being monitored spatially and at depth.
- Increase the number of RMWs in the shallow aquifer across the CMA as needed to
 adequately monitor all groundwater condition indicators across the CMA and at
 appropriate depths for *all* beneficial users. Prioritize proximity to DACs, domestic wells,
 GDEs, and ISWs when identifying new RMWs.
- Describe biological monitoring that can be used to assess the potential for significant and unreasonable impacts to GDEs or ISWs due to groundwater conditions in the CMA.

4. Addressing Beneficial Users in Projects and Management Actions

The consideration of beneficial users when developing projects and management actions is **insufficient**, due to the failure to completely identify benefits or impacts of identified projects and management actions, including water quality impacts, to key beneficial users of groundwater such as GDEs, aquatic habitats, surface water users, DACs, and drinking water users. Therefore, potential project and management actions may not protect these beneficial users. Groundwater sustainability under SGMA is defined not just by sustainable yield, but by the avoidance of undesirable results for *all* beneficial users.

The GSP lists a PMA entitled "Drought Mitigation by Pumping Optimization and Deepen Existing Wells" (p. 4a-35), but the GSP states that it is not a current commitment that the GSA plans to implement. We strongly recommend including specific plans to implement a drinking water well impact mitigation program

¹⁸ "The monitoring network objectives shall be implemented to accomplish the following: [...] (2) Monitor impacts to the beneficial uses or users of groundwater." [23 CCR §354.34(b)(2)]

since the SMC section of the GSP outlines that a significant percentage of domestic wells will be impacted at minimum thresholds.

RECOMMENDATIONS

- For DACs and domestic well owners, include a drinking water well impact mitigation program to proactively monitor and protect drinking water wells through GSP implementation. Refer to Attachment B for specific recommendations on how to implement a drinking water well mitigation program.
- For DACs and domestic well owners, include a discussion of whether potential impacts to water quality from projects and management actions could occur and how the GSA plans to mitigate such impacts.
- The GSP discusses Project Management Action No. 4: Increase Stormwater Recharge. Note that recharge ponds, reservoirs, and facilities for managed aquifer recharge can be designed as multiple-benefit projects to include elements that act functionally as wetlands and provide a benefit for wildlife and aquatic species. For further guidance on how to integrate multi-benefit recharge projects into your GSP, refer to the "Multi-Benefit Recharge Project Methodology Guidance Document." 19
- Develop management actions that incorporate climate and water delivery uncertainties to address future water demand and prevent future undesirable results.

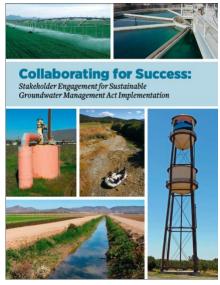
¹⁹ The Nature Conservancy. 2021. Multi-Benefit Recharge Project Methodology for Inclusion in Groundwater Sustainability Plans. Sacramento. Available at:

https://groundwaterresourcehub.org/sgma-tools/multi-benefit-recharge-project-methodology-guidance/

Attachment B

SGMA Tools to address DAC, drinking water, and environmental beneficial uses and users

Stakeholder Engagement and Outreach

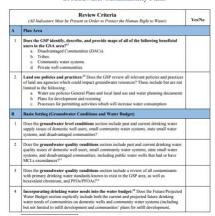


Clean Water Action, Community Water Center and Union of Concerned Scientists developed a guidance document called Collaborating for success: Stakeholder engagement for Sustainable Groundwater Management Act Implementation. It provides details on how to conduct targeted and broad outreach and engagement during Groundwater Sustainability Plan (GSP) development and implementation. Conducting a targeted outreach involves:

- Developing a robust Stakeholder Communication and Engagement plan that includes outreach at frequented locations (schools, farmers markets, religious settings, events) across the plan area to increase the involvement and participation of disadvantaged communities, drinking water users and the environmental stakeholders.
- Providing translation services during meetings and technical assistance to enable easy participation for non-English speaking stakeholders.
- GSP should adequately describe the process for requesting input from beneficial users and provide details on how input is incorporated into the GSP.

The Human Right to Water

Human Right To Water Scorecard for the Review of Groundwater Sustainability Plans



The <u>Human Right to Water Scorecard</u> was developed by Community Water Center, Leadership Counsel for Justice and Accountability and Self Help Enterprises to aid Groundwater Sustainability Agencies (GSAs) in prioritizing drinking water needs in SGMA. The scorecard identifies elements that must exist in GSPs to adequately protect the Human Right to Drinking water.

Drinking Water Well Impact Mitigation Framework



The <u>Drinking Water Well Impact Mitigation</u>
<u>Framework</u> was developed by Community Water
Center, Leadership Counsel for Justice and
Accountability and Self Help Enterprises to aid
GSAs in the development and implementation of
their GSPs. The framework provides a clear
roadmap for how a GSA can best structure its
data gathering, monitoring network and
management actions to proactively monitor and
protect drinking water wells and mitigate impacts
should they occur.

Groundwater Resource Hub



The Nature Conservancy has developed a suite of tools based on best available science to help GSAs, consultants, and stakeholders efficiently incorporate nature into GSPs. These tools and resources are available online at GroundwaterResourceHub.org. The Nature Conservancy's tools and resources are intended to reduce costs, shorten timelines, and increase benefits for both people and nature.

Rooting Depth Database



The <u>Plant Rooting Depth Database</u> provides information that can help assess whether groundwater-dependent vegetation are accessing groundwater. Actual rooting depths will depend on the plant species and site-specific conditions, such as soil type and

availability of other water sources. Site-specific knowledge of depth to groundwater combined with rooting depths will help provide an understanding of the potential groundwater levels are needed to sustain GDEs.

How to use the database

The maximum rooting depth information in the Plant Rooting Depth Database is useful when verifying whether vegetation in the Natural Communities Commonly Associated with Groundwater (NC Dataset) are connected to groundwater. A 30 ft depth-togroundwater threshold, which is based on averaged global rooting depth data for phreatophytes¹, is relevant for most plants identified in the NC Dataset since most plants have a max rooting depth of less than 30 feet. However, it is important to note that deeper thresholds are necessary for other plants that have reported maximum root depths that exceed the averaged 30 feet threshold, such as valley oak (Quercus lobata), Euphrates poplar (Populus euphratica), salt cedar (Tamarix spp.), and shadescale (Atriplex confertifolia). The Nature Conservancy advises that the reported max rooting depth for these deeper-rooted plants be used. For example, a depth-to groundwater threshold of 80 feet should be used instead of the 30 ft threshold, when verifying whether valley oak polygons from the NC Dataset are connected to groundwater. It is important to re-emphasize that actual rooting depth data are limited and will depend on the plant species and site-specific conditions such as soil and aguifer types, and availability to other water sources.

The Plant Rooting Depth Database is an Excel workbook composed of four worksheets:

- 1. California phreatophyte rooting depth data (included in the NC Dataset)
- 2. Global phreatophyte rooting depth data
- 3. Metadata
- 4. References

How the database was compiled

The Plant Rooting Depth Database is a compilation of rooting depth information for the groundwater-dependent plant species identified in the NC Dataset. Rooting depth data were compiled from published scientific literature and expert opinion through a crowdsourcing campaign. As more information becomes available, the database of rooting depths will be updated. Please Contact Us if you have additional rooting depth data for California phreatophytes.

¹ Canadell, J., Jackson, R.B., Ehleringer, J.B. et al. 1996. Maximum rooting depth of vegetation types at the global scale. Oecologia 108, 583–595. https://doi.org/10.1007/BF00329030

GDE Pulse



<u>GDE Pulse</u> is a free online tool that allows Groundwater Sustainability Agencies to assess changes in groundwater dependent ecosystem (GDE) health using satellite, rainfall, and groundwater data. Remote sensing data from satellites has been used to monitor the health of vegetation all over the planet. GDE pulse has compiled 35 years of satellite imagery from NASA's Landsat mission for every polygon in the Natural Communities Commonly Associated with Groundwater Dataset. The following datasets are available for downloading:

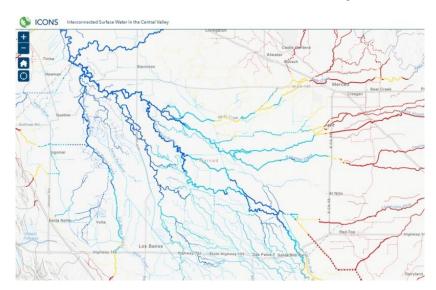
Normalized Difference Vegetation Index (NDVI) is a satellite-derived index that represents the greenness of vegetation. Healthy green vegetation tends to have a higher NDVI, while dead leaves have a lower NDVI. We calculated the average NDVI during the driest part of the year (July - Sept) to estimate vegetation health when the plants are most likely dependent on groundwater.

Normalized Difference Moisture Index (NDMI) is a satellite-derived index that represents water content in vegetation. NDMI is derived from the Near-Infrared (NIR) and Short-Wave Infrared (SWIR) channels. Vegetation with adequate access to water tends to have higher NDMI, while vegetation that is water stressed tends to have lower NDMI. We calculated the average NDVI during the driest part of the year (July–September) to estimate vegetation health when the plants are most likely dependent on groundwater.

Annual Precipitation is the total precipitation for the water year (October 1st – September 30th) from the PRISM dataset. The amount of local precipitation can affect vegetation with more precipitation generally leading to higher NDVI and NDMI.

Depth to Groundwater measurements provide an indication of the groundwater levels and changes over time for the surrounding area. We used groundwater well measurements from nearby (<1km) wells to estimate the depth to groundwater below the GDE based on the average elevation of the GDE (using a digital elevation model) minus the measured groundwater surface elevation.

ICONOS Mapper Interconnected Surface Water in the Central Valley



ICONS maps the likely presence of interconnected surface water (ISW) in the Central Valley using depth to groundwater data. Using data from 2011-2018, the ISW dataset represents the likely connection between surface water and groundwater for rivers and streams in California's Central Valley. It includes information on the mean, maximum, and minimum depth to groundwater for each stream segment over the years with available data, as well as the likely presence of ISW based on the minimum depth to groundwater. The Nature Conservancy developed this database, with guidance and input from expert academics, consultants, and state agencies.

We developed this dataset using groundwater elevation data <u>available online</u> from the California Department of Water Resources (DWR). DWR only provides this data for the Central Valley. For GSAs outside of the valley, who have groundwater well measurements, we recommend following our methods to determine likely ISW in your region. The Nature Conservancy's ISW dataset should be used as a first step in reviewing ISW and should be supplemented with local or more recent groundwater depth data.

Attachment C

Freshwater Species Located in the Santa Ynez River Valley Subbasin

To assist in identifying the beneficial users of surface water necessary to assess the undesirable result "depletion of interconnected surface waters", Attachment C provides a list of freshwater species located in the Santa Ynez River Valley Subbasin. To produce the freshwater species list, we used ArcGIS to select features within the California Freshwater Species Database version 2.0.9 within the basin boundary. This database contains information on ~4,000 vertebrates, macroinvertebrates and vascular plants that depend on fresh water for at least one stage of their life cycle. The methods used to compile the California Freshwater Species Database can be found in Howard et al. 2015¹. The spatial database contains locality observations and/or distribution information from ~400 data sources. The database is housed in the California Department of Fish and Wildlife's BIOS² as well as on The Nature Conservancy's science website³.

Scientific Name	Common Name	L	Legal Protected Status		
Scientific Name		Federal	State	Other	
BIRDS					
Vireo bellii pusillus	Least Bell's Vireo	Endangered	Endangered		
Actitis macularius	Spotted Sandpiper				
Aechmophorus clarkii	Clark's Grebe				
Aechmophorus occidentalis	Western Grebe				
Agelaius tricolor	Tricolored Blackbird	Bird of Conservation Concern	Special Concern	BSSC - First priority	
Aix sponsa	Wood Duck				
Anas acuta	Northern Pintail				
Anas americana	American Wigeon				
Anas clypeata	Northern Shoveler				
Anas crecca	Green-winged Teal				
Anas cyanoptera	Cinnamon Teal				
Anas discors	Blue-winged Teal				
Anas platyrhynchos	Mallard				
Anas strepera	Gadwall				
Anser albifrons	Greater White- fronted Goose				
Ardea alba	Great Egret				
Ardea herodias	Great Blue Heron				
Aythya affinis	Lesser Scaup				
Aythya americana	Redhead		Special Concern	BSSC - Third priority	

¹ Howard, J.K. et al. 2015. Patterns of Freshwater Species Richness, Endemism, and Vulnerability in California. PLoSONE, 11(7). Available at: https://journals.plos.org/plosone/article?id=10.1371/journal.pone.0130710

² California Department of Fish and Wildlife BIOS: https://www.wildlife.ca.gov/data/BIOS

³ Science for Conservation: https://www.scienceforconservation.org/products/california-freshwater-species-database

Aythya collaris	Ring-necked Duck			
Aythya marila	Greater Scaup			
Aythya valisineria	Canvasback		Special	
Botaurus			Орсска	
lentiginosus	American Bittern			
Bucephala albeola	Bufflehead			
Bucephala clangula	Common Goldeneye			
Butorides virescens	Green Heron			
Calidris alpina	Dunlin			
Calidris mauri	Western Sandpiper			
Calidris minutilla	Least Sandpiper			
Chen caerulescens	Snow Goose			
Chen rossii	Ross's Goose			
Chlidonias niger	Black Tern		Special Concern	BSSC - Second priority
Chroicocephalus philadelphia	Bonaparte's Gull			p.ne.n.,
Cistothorus palustris palustris	Marsh Wren			
Cygnus columbianus	Tundra Swan			
Egretta thula	Snowy Egret			
Empidonax traillii	Willow Flycatcher	Bird of Conservation Concern	Endangered	
Fulica americana	American Coot			
Gallinago delicata	Wilson's Snipe			
Gelochelidon nilotica vanrossemi	Gull-billed Tern	Bird of Conservation Concern	Special Concern	BSSC - Third priority
Haliaeetus leucocephalus	Bald Eagle	Bird of Conservation Concern	Endangered	
Himantopus mexicanus	Black-necked Stilt			
Icteria virens	Yellow-breasted Chat		Special Concern	BSSC - Third priority
Laterallus jamaicensis coturniculus	California Black Rail	Bird of Conservation Concern	Threatened	
Limnodromus scolopaceus	Long-billed Dowitcher			
Lophodytes cucullatus	Hooded Merganser			
Megaceryle alcyon	Belted Kingfisher			
Mergus merganser	Common Merganser			
Mergus serrator	Red-breasted Merganser			
Numenius americanus	Long-billed Curlew			

Numenius phaeopus	Whimbrel			
Nycticorax nycticorax	Black-crowned Night-Heron			
Oreothlypis luciae	Lucy's Warbler		Special Concern	BSSC - Third priority
Oxyura jamaicensis	Ruddy Duck			processy
Pelecanus erythrorhynchos	American White Pelican		Special Concern	BSSC - First priority
Phalacrocorax auritus	Double-crested Cormorant			
Phalaropus tricolor	Wilson's Phalarope			
Piranga rubra	Summer Tanager		Special Concern	BSSC - First priority
Plegadis chihi	White-faced Ibis		Watch list	
Pluvialis squatarola	Black-bellied Plover			
Podiceps nigricollis	Eared Grebe			
Podilymbus podiceps	Pied-billed Grebe			
Porzana carolina	Sora			
Rallus limicola	Virginia Rail			
Recurvirostra americana	American Avocet			
Riparia riparia	Bank Swallow		Threatened	
Rynchops niger	Black Skimmer			
Setophaga petechia	Yellow Warbler			BSSC - Second priority
Tachycineta bicolor	Tree Swallow			
Tringa melanoleuca	Greater Yellowlegs			
Tringa semipalmata	Willet			
Tringa solitaria	Solitary Sandpiper			
Xanthocephalus	Yellow-headed		Special Concern	BSSC - Third
xanthocephalus	Blackbird		Opecial Concern	priority
CRUSTACEANS				
Branchinecta lynchi	Vernal Pool Fairy Shrimp	Threatened	Special	IUCN - Vulnerable
Americorophium spinicorne				Not on any status lists
Cyprididae fam.	Cyprididae fam.			
Gammarus spp.	Gammarus spp.			
Hyalella spp.	Hyalella spp.			
Neomysis mercedis				Not on any status lists
Ramellogammarus spp.	Ramellogammarus spp.			
FISH	• • • •			
Eucyclogobius newberryi	Tidewater goby	Endangered	Special Concern	Vulnerable - Moyle 2013
Gasterosteus aculeatus williamsoni	Unarmored threespine stickleback	Endangered	Endangered	Endangered - Moyle 2013

Oncorhynchus mykiss irideus	Coastal rainbow trout			Least Concern - Moyle 2013
Oncorhynchus mykiss - Southern CA	Southern California steelhead	Endangered	Special Concern	Endangered - Moyle 2013
HERPS				
Actinemys marmorata marmorata	Western Pond Turtle		Special Concern	ARSSC
Ambystoma californiense californiense	California Tiger Salamander	Threatened	Threatened	ARSSC
Anaxyrus boreas boreas	Boreal Toad			
Pseudacris cadaverina	California Treefrog			ARSSC
Rana boylii	Foothill Yellow- legged Frog	Under Review in the Candidate or Petition Process	Special Concern	ARSSC
Rana draytonii	California Red- legged Frog	Threatened	Special Concern	ARSSC
Spea hammondii	Western Spadefoot	Under Review in the Candidate or Petition Process	Special Concern	ARSSC
Taricha torosa	Coast Range Newt		Special Concern	ARSSC
Thamnophis hammondii hammondii	Two-striped Gartersnake		Special Concern	ARSSC
Thamnophis sirtalis sirtalis	Common Gartersnake			
Anaxyrus boreas halophilus	California Toad			ARSSC
Pseudacris regilla	Northern Pacific Chorus Frog			
Thamnophis atratus atratus	Santa Cruz Gartersnake			Not on any status lists
Thamnophis	Mountain			Not on any
elegans elegans	Gartersnake			status lists
Thamnophis elegans terrestris	Coast Gartersnake			Not on any status lists
Thamnophis sirtalis	California Red-sided			Not on any
infernalis	Gartersnake			status lists
INSECTS & OTHER				
Acentrella spp.	Acentrella spp.			
Acilius abbreviatus				Not on any status lists
Agabinus glabrellus				Not on any status lists
Agabus disintegratus				Not on any status lists
Agabus lutosus				Not on any status lists
Agabus spp.	Agabus spp.			วเผเนอ แอเอ
Agapetus spp.	Agapetus spp.			
gp opp -	1 .3-1		l	

Ambrucus con	Ambruous onn	
Ambrysus spp. Anacaena	Ambrysus spp.	Not on any
signaticollis		status lists
	Common Green	Status lists
Anax junius	Darner	
Anax spp.	Anax spp.	
Anisitsiellidae fam.	Anisitsiellidae fam.	
Apedilum spp.	Apedilum spp.	
Archilestes grandis	Great Spreadwing	
Argia spp.	Argia spp.	
Argia vivida	Vivid Dancer	
Baetidae fam.	Baetidae fam.	
Baetis adonis	A Mayfly	
Baetis spp.	Baetis spp.	
Belostomatidae	Belostomatidae	
fam.	fam.	
Berosus infuscatus		Not on any
		status lists
Berosus		Not on any
punctatissimus		status lists
Caenis bajaensis	A Mayfly	
Caenis spp.	Caenis spp.	
Callibaetis spp.	Callibaetis spp.	
Caudatella spp.	Caudatella spp.	
Centroptilum spp.	Centroptilum spp.	
Chaetarthria magna		Not on any
_		status lists
Chaetarthria		Not on any
punctulata	01 , 1	status lists
Cheumatopsyche	Cheumatopsyche	
spp. Chironomidae fam.	spp. Chironomidae fam.	
	Chironomidae iam.	Not so sou
Chironomus		Not on any status lists
anonymus Chironomus spp.	Chironomus ann	Status lists
	Chironomus spp.	
Coenagrionidae fam.	Coenagrionidae fam.	
Colymbetes	iaiii.	Not on any
strigatus		status lists
		Not on any
Copelatus glyphicus		status lists
Cordulegaster	Donifia Chikatail	
dorsalis	Pacific Spiketail	
Corisella spp.	Corisella spp.	
Corixidae fam.	Corixidae fam.	
Cricotopus		Not on any
annulator		status lists
Cricotopus spp.	Cricotopus spp.	
Cybistor alliptique		Not on any
Cybister ellipticus		status lists
Cymbiodyta		Not on any
columbiana		status lists

	<u> </u>	Not on any
Cymbiodyta dorsalis		Not on any status lists
		Not on any
Cymbiodyta pacifica		status lists
Dicrotendipes		Not on any
adnilus		status lists
Dicrotendipes spp.	Dicrotendipes spp.	
Dytiscidae fam.	Dytiscidae fam.	
Dytiscus		Not on any
marginicollis		status lists
Enallagma		Not on any
cyathigerum		status lists
Enallagma praevarum	Arroyo Bluet	
Enallagma spp.	Enallagma spp.	
Enochrus	Епападтта эрр.	Not on any
californicus		status lists
		Not on any
Enochrus carinatus		status lists
Enochrus cristatus		Not on any
		status lists
Enochrus		Not on any
cuspidatus		status lists
Enochrus piceus		Not on any
Enochrus		status lists Not on any
pygmaeus		status lists
Ephydridae fam.	Ephydridae fam.	otatas note
		Not on any
Eubrianax edwardsii		status lists
Eukiefferiella spp.	Eukiefferiella spp.	
Fallceon quilleri	A Mayfly	
Fallceon spp.	Fallceon spp.	
Helichus spp.	Helichus spp.	
Helichus suturalis		Not on any
		status lists
Hetaerina	American Rubyspot	
americana	7111011041111409000	N. c
Heterocerus		Not on any
mexicanus		status lists Not on any
Hydrobius fuscipes		status lists
Hydrophilidae fam.	Hydrophilidae fam.	Status lists
Hydrophilus	.,	Not on any
triangularis		status lists
Hydropsyche spp.	Hydropsyche spp.	
Hydropsychidae	Hydropsychidae	
fam.	fam.	
Hydroptila spp.	Hydroptila spp.	
Hydroptilidae fam.	Hydroptilidae fam.	
Ischnura perparva	Western Forktail	
Labrundinia spp.	Labrundinia spp.	
Laccobius spp.	Laccobius spp.	

Laccophilus		Not on any
maculosus		status lists
Lauterborniella spp.	Lauterborniella spp.	Status note
Libellula saturata	Flame Skimmer	
Limnophyes	r ame enimier	Not on any
asquamatus		status lists
Limnophyes spp.	Limnophyes spp.	
Liodessus	-1 7 11	Not on any
obscurellus		status lists
Microcylloepus spp.	Microcylloepus spp.	
Micropsectra		Not on any
nigripila		status lists
Micropsectra spp.	Micropsectra spp.	
Nectopsyche spp.	Nectopsyche spp.	
Neoclypeodytes		Not on any
pictodes		status lists
Neoclypeodytes		Not on any
plicipennis		status lists
Ochthebius apache		Not on any
Ochthebius		status lists
discretus		Not on any status lists
Ochthebius		Not on any
puncticollis		status lists
Ochthebius spp.	Ochthebius spp.	Status note
Optioservus spp.	Optioservus spp.	
Orthocladius	ориозстива врр.	Not on any
appersoni		status lists
Orthocladius spp.	Orthocladius spp.	
Oxyethira spp.	Oxyethira spp.	
Parametriocnemus	Parametriocnemus	
spp.	spp.	
Paraphaenocladius	Paraphaenocladius	
spp.	spp.	
Paratanytarsus spp.	Paratanytarsus spp.	
Peltodytes callosus		Not on any
,		status lists
Peltodytes spp.	Peltodytes spp.	
Pentaneura spp.	Pentaneura spp.	
Plathemis lydia	Common Whitetail	
Procloeon venosum	A Mayfly	
Pseudochironomus	Pseudochironomus	
spp.	spp.	
Pseudosmittia		Not on any
forcipata		status lists
Pseudosmittia spp.	Pseudosmittia spp.	
Psychodidae fam.	Psychodidae fam.	
Rhantus		Not on any
anisonychus		status lists
Rhantus gutticollis		Not on any
		status lists

Dhantus wallisi			Not on any
Rhantus wallisi			status lists
Rheotanytarsus spp.	Rheotanytarsus spp.		
Rhionaeschna multicolor	Blue-eyed Darner		
Serratella micheneri	A Mayfly		
Sigara spp.	Sigara spp.		
Simulium spp.	Simulium spp.		
Sperchon spp.	Sperchon spp.		
Sperchontidae fam.	Sperchontidae fam.		
Stictotarsus griseostriatus			Not on any status lists
Stictotarsus spp.	Stictotarsus spp.		
Stictotarsus striatellus			Not on any status lists
	Cardinal		Status lists
Sympetrum illotum	Meadowhawk		
Tanytarsus spp.	Tanytarsus spp.		
Tramea lacerata	Black Saddlebags		
Trichocorixa			Not on any
arizonensis	T 2 1 1 2 2 2		status lists
Trichocorixa spp.	Trichocorixa spp.		
Tricorythodes spp.	Tricorythodes spp.		Not an and
Tropisternus californicus			Not on any status lists
Tropisternus spp.	Tropisternus spp.		Status lists
	торыстио эрр.		Not on any
Uvarus subtilis			status lists
Zaitzevia parvula			Not on any status lists
MAMMALS			Glatas lists
Castor canadensis	American Beaver		Not on any
			status lists
MOLLUSKS	Pacific Coast	l I	
Gyraulus vermicularis	Gyraulus		CS
Physa acuta	Pewter Physa		Not on any status lists
Physa spp.	Physa spp.		
Physella virgata	Protean Physa		CS
Planorbella trivolvis	Marsh Rams-horn		CS
Planorbidae fam.	Planorbidae fam.		
Sphaerium occidentale			Not on any status lists
Sphaerium spp.	Sphaerium spp.		
Vorticifex spp.	Vorticifex spp.		
PLANTS			
Lasthenia glabrata coulteri	Coulter's Goldfields	Special	CRPR - 1B.1
Alnus rhombifolia	White Alder		

Alopecurus carolinianus	Tufted Foxtail		
Alopecurus saccatus	Pacific Foxtail		
Anemopsis californica	Yerba Mansa		
Arundo donax	NA		
Azolla filiculoides	NA		
Baccharis glutinosa	NA		Not on any status lists
Berula erecta	Wild Parsnip		
Bolboschoenus maritimus paludosus	NA		Not on any status lists
Callitriche marginata	Winged Water- starwort		
Carex harfordii	Harford's Sedge		
Carex pellita	Woolly Sedge		
Carex senta	Western Rough Sedge		
Ceratophyllum demersum	Common Hornwort		
Cotula coronopifolia	NA		
Crassula aquatica	Water Pygmyweed		
Downingia cuspidata	Toothed Calicoflower		
Elatine	Shortseed		
brachysperma	Waterwort		
Elatine californica	California Waterwort		
Eleocharis macrostachya	Creeping Spikerush		
Eleocharis montevidensis	Sand Spikerush		
Eleocharis parishii	Parish's Spikerush		
Epilobium campestre	NA		Not on any status lists
Euthamia occidentalis	Western Fragrant Goldenrod		
Helenium puberulum	Rosilla		
Hypericum anagalloides	Tinker's-penny		
Isoetes howellii	NA		
Isolepis cernua	Low Bulrush		
Jaumea carnosa	Fleshy Jaumea		
Juncus effusus effusus	NA		
Juncus falcatus falcatus	Sickle-leaf Rush		
Juncus phaeocephalus phaeocephalus	Brown-head Rush		
Juncus textilis	Basket Rush		

lungue vinhicides	Iris-leaf Rush			
Juncus xiphioides				
Lemna minuta	Least Duckweed			
Mimulus guttatus	Common Large Monkeyflower			
Muhlenbergia utilis	Aparejo Grass			
Nasturtium gambelii	NA	Endangered	Threatened	CRPR - 1B.1
Oenanthe sarmentosa	Water-parsley			
Persicaria lapathifolia				Not on any status lists
Phacelia distans	NA			
Plagiobothrys	Adobe Popcorn-			
acanthocarpus	flower			
Plagiobothrys undulatus	NA			Not on any status lists
Plantago elongata elongata	Slender Plantain			
Platanus racemosa	California Sycamore			
Populus trichocarpa	NA			Not on any status lists
Psilocarphus brevissimus brevissimus	Dwarf Woolly-heads			
Psilocarphus tenellus	NA			
Rumex conglomeratus	NA			
Rumex fueginus				Not on any status lists
Rumex salicifolius salicifolius	Willow Dock			
Salix laevigata	Polished Willow			
Salix lasiandra				Not on any
lasiandra				status lists
Salix lasiolepis lasiolepis	Arroyo Willow			
Samolus parviflorus	NA			Not on any status lists
Schoenoplectus acutus occidentalis	Hardstem Bulrush			
Schoenoplectus californicus	California Bulrush			
Schoenoplectus pungens pungens	NA			
Scirpus microcarpus	Small-fruit Bulrush			
Sinapis alba	NA			
Sparganium				
eurycarpum				
eurycarpum				
Stachys				
chamissonis chamissonis	Coast Hedge-nettle			
Stachys pycnantha	Short-spike Hedge- nettle			

Stuckenia pectinata			Not on any status lists
Triglochin scilloides	NA		Not on any status lists
Typha domingensis	Southern Cattail		
Typha latifolia	Broadleaf Cattail		
Veronica anagallis- aquatica	NA		
Veronica peregrina	NA		
Wolffiella lingulata	Tongue Bogmat		
Zannichellia palustris	Horned Pondweed		

July 2019





IDENTIFYING GDES UNDER SGMA

Best Practices for using the NC Dataset

The Sustainable Groundwater Management Act (SGMA) requires that groundwater dependent ecosystems (GDEs) be identified in Groundwater Sustainability Plans (GSPs). As a starting point, the Department of Water Resources (DWR) is providing the Natural Communities Commonly Associated with Groundwater Dataset (NC Dataset) online¹ to help Groundwater Sustainability Agencies (GSAs), consultants, and stakeholders identify GDEs within individual groundwater basins. To apply information from the NC Dataset to local areas, GSAs should combine it with the best available science on local hydrology, geology, and groundwater levels to verify whether polygons in the NC dataset are likely supported by groundwater in an aquifer (Figure 1)². This document highlights six best practices for using local groundwater data to confirm whether mapped features in the NC dataset are supported by groundwater.

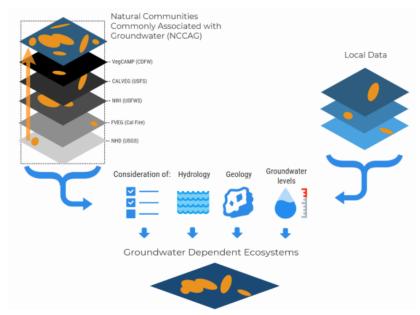


Figure 1. Considerations for GDE identification.

Source: DWR²

¹ NC Dataset Online Viewer: https://gis.water.ca.gov/app/NCDatasetViewer/

² California Department of Water Resources (DWR). 2018. Summary of the "Natural Communities Commonly Associated with Groundwater" Dataset and Online Web Viewer. Available at: https://water.ca.gov/-/media/DWR-Website/Web-Paqes/Programs/Groundwater-Management/Data-and-Tools/Files/Statewide-Reports/Natural-Communities-Dataset-Summary-Document.pdf

The NC Dataset identifies vegetation and wetland features that are good indicators of a GDE. The dataset is comprised of 48 publicly available state and federal datasets that map vegetation, wetlands, springs, and seeps commonly associated with groundwater in California³. It was developed through a collaboration between DWR, the Department of Fish and Wildlife, and The Nature Conservancy (TNC). TNC has also provided detailed guidance on identifying GDEs from the NC dataset⁴ on the Groundwater Resource Hub⁵, a website dedicated to GDEs.

BEST PRACTICE #1. Establishing a Connection to Groundwater

Groundwater basins can be comprised of one continuous aquifer (Figure 2a) or multiple aquifers stacked on top of each other (Figure 2b). In unconfined aquifers (Figure 2a), using the depth-to-groundwater and the rooting depth of the vegetation is a reasonable method to infer groundwater dependence for GDEs. If groundwater is well below the rooting (and capillary) zone of the plants and any wetland features, the ecosystem is considered disconnected and groundwater management is not likely to affect the ecosystem (Figure 2d). However, it is important to consider local conditions (e.g., soil type, groundwater flow gradients, and aquifer parameters) and to review groundwater depth data from multiple seasons and water year types (wet and dry) because intermittent periods of high groundwater levels can replenish perched clay lenses that serve as the water source for GDEs (Figure 2c). Maintaining these natural groundwater fluctuations are important to sustaining GDE health.

Basins with a stacked series of aquifers (Figure 2b) may have varying levels of pumping across aquifers in the basin, depending on the production capacity or water quality associated with each aquifer. If pumping is concentrated in deeper aquifers, SGMA still requires GSAs to sustainably manage groundwater resources in shallow aquifers, such as perched aquifers, that support springs, surface water, domestic wells, and GDEs (Figure 2). This is because vertical groundwater gradients across aquifers may result in pumping from deeper aquifers to cause adverse impacts onto beneficial users reliant on shallow aquifers or interconnected surface water. The goal of SGMA is to sustainably manage groundwater resources for current and future social, economic, and environmental benefits. While groundwater pumping may not be currently occurring in a shallower aquifer, use of this water may become more appealing and economically viable in future years as pumping restrictions are placed on the deeper production aquifers in the basin to meet the sustainable yield and criteria. Thus, identifying GDEs in the basin should done irrespective to the amount of current pumping occurring in a particular aquifer, so that future impacts on GDEs due to new production can be avoided. A good rule of thumb to follow is: if groundwater can be pumped from a well - it's an aquifer.

³ For more details on the mapping methods, refer to: Klausmeyer, K., J. Howard, T. Keeler-Wolf, K. Davis-Fadtke, R. Hull, A. Lyons. 2018. Mapping Indicators of Groundwater Dependent Ecosystems in California: Methods Report. San Francisco, California. Available at: https://groundwaterresourcehub.org/public/uploads/pdfs/iGDE data paper 20180423.pdf

⁴ "Groundwater Dependent Ecosystems under the Sustainable Groundwater Management Act: Guidance for Preparing Groundwater Sustainability Plans" is available at: https://groundwaterresourcehub.org/gde-tools/gsp-guidance-document/

⁵ The Groundwater Resource Hub: <u>www.GroundwaterResourceHub.org</u>

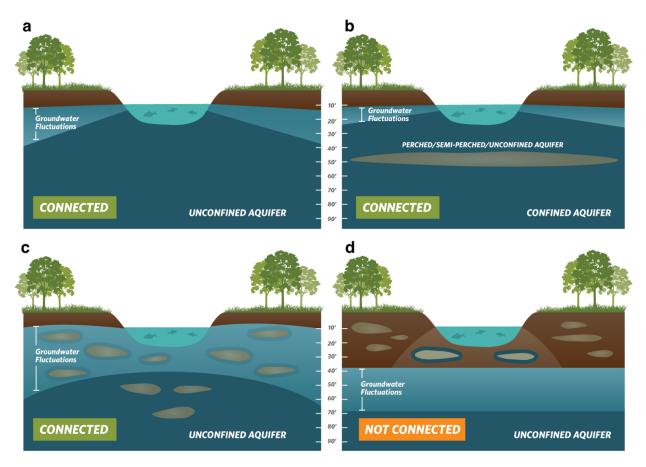


Figure 2. Confirming whether an ecosystem is connected to groundwater. Top: (a) Under the ecosystem is an unconfined aquifer with depth-to-groundwater fluctuating seasonally and interannually within 30 feet from land surface. (b) Depth-to-groundwater in the shallow aquifer is connected to overlying ecosystem. Pumping predominately occurs in the confined aquifer, but pumping is possible in the shallow aquifer. Bottom: (c) Depth-to-groundwater fluctuations are seasonally and interannually large, however, clay layers in the near surface prolong the ecosystem's connection to groundwater. (d) Groundwater is disconnected from surface water, and any water in the vadose (unsaturated) zone is due to direct recharge from precipitation and indirect recharge under the surface water feature. These areas are not connected to groundwater and typically support species that do not require access to groundwater to survive.

BEST PRACTICE #2. Characterize Seasonal and Interannual Groundwater Conditions

SGMA requires GSAs to describe current and historical groundwater conditions when identifying GDEs [23 CCR §354.16(g)]. Relying solely on the SGMA benchmark date (January 1, 2015) or any other single point in time to characterize groundwater conditions (e.g., depth-to-groundwater) is inadequate because managing groundwater conditions with data from one time point fails to capture the seasonal and interannual variability typical of California's climate. DWR's Best Management Practices document on water budgets⁶ recommends using 10 years of water supply and water budget information to describe how historical conditions have impacted the operation of the basin within sustainable yield, implying that a baseline⁷ could be determined based on data between 2005 and 2015. Using this or a similar time period, depending on data availability, is recommended for determining the depth-to-groundwater.

GDEs depend on groundwater levels being close enough to the land surface to interconnect with surface water systems or plant rooting networks. The most practical approach⁸ for a GSA to assess whether polygons in the NC dataset are connected to groundwater is to rely on groundwater elevation data. As detailed in TNC's GDE guidance document⁴, one of the key factors to consider when mapping GDEs is to contour depth-to-groundwater in the aquifer that is supporting the ecosystem (see Best Practice #5).

Groundwater levels fluctuate over time and space due to California's Mediterranean climate (dry summers and wet winters), climate change (flood and drought years), and subsurface heterogeneity in the subsurface (Figure 3). Many of California's GDEs have adapted to dealing with intermittent periods of water stress, however if these groundwater conditions are prolonged, adverse impacts to GDEs can result. While depth-to-groundwater levels within 30 feet⁴ of the land surface are generally accepted as being a proxy for confirming that polygons in the NC dataset are supported by groundwater, it is highly advised that fluctuations in the groundwater regime be characterized to understand the seasonal and interannual groundwater variability in GDEs. Utilizing groundwater data from one point in time can misrepresent groundwater levels required by GDEs, and inadvertently result in adverse impacts to the GDEs. Time series data on groundwater elevations and depths are available on the SGMA Data Viewer⁹. However, if insufficient data are available to describe groundwater conditions within or near polygons from the NC dataset, include those polygons in the GSP <u>until</u> data gaps are reconciled in the monitoring network (see Best Practice #6).

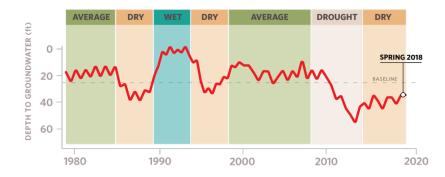


Figure 3. Example seasonality and interannual variability in depth-to-groundwater over time. Selecting one point in time, Spring 2018, characterize groundwater conditions in GDEs fails to capture what groundwater conditions are necessary to maintain ecosystem status into the future so adverse impacts are avoided.

⁶ DWR. 2016. Water Budget Best Management Practice. Available at: https://water.ca.gov/LegacyFiles/groundwater/sgm/pdfs/BMP_Water_Budget_Final_2016-12-23.pdf

⁷ Baseline is defined under the GSP regulations as "historic information used to project future conditions for hydrology, water demand, and availability of surface water and to evaluate potential sustainable management practices of a basin." [23 CCR §351(e)]

⁸ Groundwater reliance can also be confirmed via stable isotope analysis and geophysical surveys. For more information see The GDE Assessment Toolbox (Appendix IV, GDE Guidance Document for GSPs⁴).

⁹ SGMA Data Viewer: https://sgma.water.ca.gov/webgis/?appid=SGMADataViewer

BEST PRACTICE #3. Ecosystems Often Rely on Both Groundwater and Surface Water

GDEs are plants and animals that rely on groundwater for all or some of its water needs, and thus can be supported by multiple water sources. The presence of non-groundwater sources (e.g., surface water, soil moisture in the vadose zone, applied water, treated wastewater effluent, urban stormwater, irrigated return flow) within and around a GDE does not preclude the possibility that it is supported by groundwater, too. SGMA defines GDEs as "ecological communities and species that depend on groundwater emerging from aquifers or on groundwater occurring near the ground surface" [23 CCR §351(m)]. Hence, depth-to-groundwater data should be used to identify whether NC polygons are supported by groundwater and should be considered GDEs. In addition, SGMA requires that significant and undesirable adverse impacts to beneficial users of surface water be avoided. Beneficial users of surface water include environmental users such as plants or animals¹⁰, which therefore must be considered when developing minimum thresholds for depletions of interconnected surface water.

GSAs are only responsible for impacts to GDEs resulting from groundwater conditions in the basin, so if adverse impacts to GDEs result from the diversion of applied water, treated wastewater, or irrigation return flow away from the GDE, then those impacts will be evaluated by other permitting requirements (e.g., CEQA) and may not be the responsibility of the GSA. However, if adverse impacts occur to the GDE due to changing groundwater conditions resulting from pumping or groundwater management activities, then the GSA would be responsible (Figure 4).

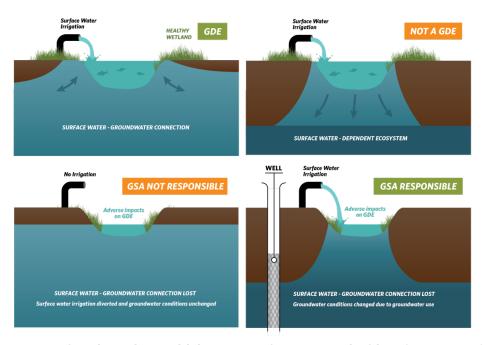


Figure 4. Ecosystems often depend on multiple sources of water. Top: (Left) Surface water and groundwater are interconnected, meaning that the GDE is supported by both groundwater and surface water. **(Right)** Ecosystems that are only reliant on non-groundwater sources are not groundwater-dependent. **Bottom: (Left)** An ecosystem that was once dependent on an interconnected surface water, but loses access to groundwater solely due to surface water diversions may not be the GSA's responsibility. **(Right)** Groundwater dependent ecosystems once dependent on an interconnected surface water system, but loses that access due to groundwater pumping is the GSA's responsibility.

¹⁰ For a list of environmental beneficial users of surface water by basin, visit: https://groundwaterresourcehub.org/qde-tools/environmental-surface-water-beneficiaries/

BEST PRACTICE #4. Select Representative Groundwater Wells

Identifying GDEs in a basin requires that groundwater conditions are characterized to confirm whether polygons in the NC dataset are supported by the underlying aquifer. To do this, proximate groundwater wells should be identified to characterize groundwater conditions (Figure 5). When selecting representative wells, it is particularly important to consider the subsurface heterogeneity around NC polygons, especially near surface water features where groundwater and surface water interactions occur around heterogeneous stratigraphic units or aquitards formed by fluvial deposits. The following selection criteria can help ensure groundwater levels are representative of conditions within the GDE area:

- Choose wells that are within 5 kilometers (3.1 miles) of each NC Dataset polygons because they are more likely to reflect the local conditions relevant to the ecosystem. If there are no wells within 5km of the center of a NC dataset polygon, then there is insufficient information to remove the polygon based on groundwater depth. Instead, it should be retained as a potential GDE until there are sufficient data to determine whether or not the NC Dataset polygon is supported by groundwater.
- Choose wells that are screened within the surficial unconfined aquifer and capable of measuring the true water table.
- Avoid relying on wells that have insufficient information on the screened well depth interval for excluding GDEs because they could be providing data on the wrong aquifer. This type of well data should not be used to remove any NC polygons.

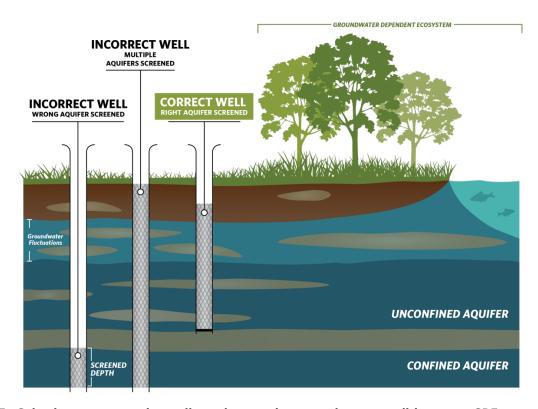
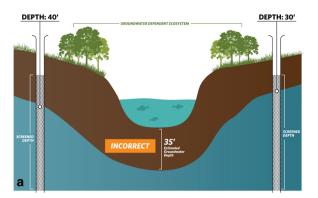


Figure 5. Selecting representative wells to characterize groundwater conditions near GDEs.

BEST PRACTICE #5. Contouring Groundwater Elevations

The common practice to contour depth-to-groundwater over a large area by interpolating measurements at monitoring wells is unsuitable for assessing whether an ecosystem is supported by groundwater. This practice causes errors when the land surface contains features like stream and wetland depressions because it assumes the land surface is constant across the landscape and depth-to-groundwater is constant below these low-lying areas (Figure 6a). A more accurate approach is to interpolate **groundwater elevations** at monitoring wells to get groundwater elevation contours across the landscape. This layer can then be subtracted from land surface elevations from a Digital Elevation Model (DEM)¹¹ to estimate depth-to-groundwater contours across the landscape (Figure b; Figure 7). This will provide a much more accurate contours of depth-to-groundwater along streams and other land surface depressions where GDEs are commonly found.



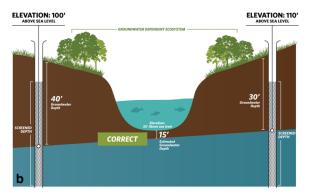


Figure 6. Contouring depth-to-groundwater around surface water features and GDEs. (a) Groundwater level interpolation using depth-to-groundwater data from monitoring wells. **(b)** Groundwater level interpolation using groundwater elevation data from monitoring wells and DEM data.

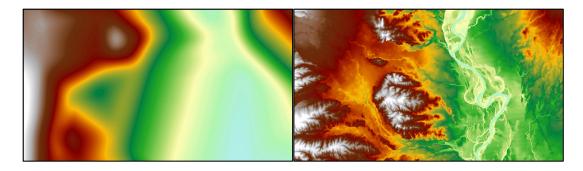


Figure 7. Depth-to-groundwater contours in Northern California. (Left) Contours were interpolated using depth-to-groundwater measurements determined at each well. **(Right)** Contours were determined by interpolating groundwater elevation measurements at each well and superimposing ground surface elevation from DEM spatial data to generate depth-to-groundwater contours. The image on the right shows a more accurate depth-to-groundwater estimate because it takes the local topography and elevation changes into account.

¹¹ USGS Digital Elevation Model data products are described at: https://www.usgs.gov/core-science-systems/ngp/3dep/about-3dep-products-services and can be downloaded at: https://iewer.nationalmap.gov/basic/

BEST PRACTICE #6. Best Available Science

Adaptive management is embedded within SGMA and provides a process to work toward sustainability over time by beginning with the best available information to make initial decisions, monitoring the results of those decisions, and using the data collected through monitoring programs to revise decisions in the future. In many situations, the hydrologic connection of NC dataset polygons will not initially be clearly understood if site-specific groundwater monitoring data are not available. If sufficient data are not available in time for the 2020/2022 plan, **The Nature Conservancy strongly advises that questionable polygons from the NC dataset be included in the GSP until data gaps are reconciled in the monitoring network.** Erring on the side of caution will help minimize inadvertent impacts to GDEs as a result of groundwater use and management actions during SGMA implementation.

KEY DEFINITIONS

Groundwater basin is an aquifer or stacked series of aquifers with reasonably well-defined boundaries in a lateral direction, based on features that significantly impede groundwater flow, and a definable bottom. 23 CCR $\S341(q)(1)$

Groundwater dependent ecosystem (GDE) are ecological communities or species that depend on <u>groundwater emerging from aquifers</u> or on groundwater occurring <u>near the ground surface</u>. 23 CCR §351(m)

Interconnected surface water (ISW) surface water that is hydraulically connected at any point by a continuous saturated zone to the underlying aquifer and the overlying surface water is not completely depleted. 23 CCR §351(o)

Principal aquifers are aquifers or aquifer systems that store, transmit, and yield significant or economic quantities of groundwater to <u>wells, springs, or surface water systems</u>. 23 CCR §351(aa)

ABOUT US

The Nature Conservancy is a science-based nonprofit organization whose mission is to conserve the lands and waters on which all life depends. To support successful SGMA implementation that meets the future needs of people, the economy, and the environment, TNC has developed tools and resources (www.groundwaterresourcehub.org) intended to reduce costs, shorten timelines, and increase benefits for both people and nature.